The Women’s Commission for Refugee Women and Children works to improve the lives and defend the rights of refugee and internally displaced women, children and adolescents.

We advocate for their inclusion and participation in programs of humanitarian assistance and protection.

We provide technical expertise and policy advice to donors and organizations that work with refugees and the displaced.

We make recommendations to policy makers based on rigorous research and information gathered on fact-finding missions.

We join with refugee women, children and adolescents to ensure that their voices are heard from the community level to the highest councils of governments and international organizations.

We do this in the conviction that their empowerment is the surest route to the greater well-being of all forcibly displaced people.

The Women’s Commission for Refugee Women and Children is an independent affiliate of the International Rescue Committee. The Commission was founded in 1989.
DEAR FRIENDS:

Not long ago, rape and gender-based violence, targeting of refugee children for soldiering and early marriage were all seen as “normal” in refugee camps. Today, that is not the case. The United Nations regards sexual and gender-based violence, including sexual exploitation, as crimes, and has called for these issues to be addressed urgently. Thanks to pressure from the Women’s Commission and others, the United Nations High Commissioner for Refugees has increased the number of staff and experts addressing this violence.

The Women’s Commission also puts pressure on the United Nations and the U.S. government to change policy regarding women, children and adolescents affected by armed conflict. We have worked closely with members of Congress to ensure that children seeking asylum are not incarcerated for months and years. We enjoyed a major victory this year when the U.S. Congress transferred the custody of unaccompanied refugee children from the Immigration and Naturalization Service to the Office of Refugee Resettlement.

The Women’s Commission’s advocacy adds up to new and different types of tallies:

- war-affected adolescents included in research and program design
- field programs which offer reproductive health services and information to adolescents
- refugee women’s groups monitoring rights abuses and pressing local officials to implement solutions
- refugee women with roles at the peace table
- children asylum seekers receiving legal assistance
- increased funds committed to programs designed to protect refugee women, adolescents and children

You can participate in our advocacy by visiting our website (www.womenscommission.org), which makes it easy to send letters to Congress, the Administration and others on current issues of concern. Encourage friends and colleagues to do the same — the multiplier effect is powerful!

The Women’s Commission’s most significant advocacy result has been to put the rights of refugee women and children squarely on the international agenda.

Thank you for being part of our effort.

Mary Diaz Kathleen Newland
Executive Director Chair, Board of Directors
Asylum and Detention

Thousands of women and children seek asylum in the United States every year, fleeing persecution and human rights abuses in their homelands. Many of them face detention and harsh conditions when they arrive in the United States. The Women’s Commission advocates on their behalf and has been successful in bringing about changes in U.S. and international policies.

Lives of refugee children in U.S. improve

A major advocacy effort spearheaded by the Women’s Commission led to the U.S. Congress’s transferring the custody of unaccompanied refugee children from the Immigration and Naturalization Service (INS) to the Office of Refugee Resettlement (ORR). This change will mean improved conditions for refugee children who enter the United States alone. This transfer was part of the legislation creating a new Department of Homeland Security that was signed into law by President Bush in November 2002.

Each year, the INS detains approximately 5,000 unaccompanied children, ranging in age from toddlers to teenagers, often in harsh conditions and for prolonged periods. Sometimes these children are housed with juvenile offenders. The ORR, part of the Department of Health and Human Services, is a more appropriate agency to care for unaccompanied children than the INS, as it has decades of experience working with foreign-born children.

This major policy victory built on years of work by the Women’s Commission, including in 2002:

☆ The Women’s Commission’s director of government relations and U.S. programs testified before the Senate Subcommittee on Immigration on the arbitrary and prolonged detention by the INS of unaccompanied children asylum seekers. Her testimony helped sway senators to co-sponsor related legislation, the Unaccompanied Alien Child Protection Act.


Recognition for work on asylum issues

Wendy Young, director of government relations and U.S. programs, and the Women’s Commission were honored in February by the Florida Immigrant Advocacy Center for the Commission’s work on behalf of refugee women and children seeking asylum in the United States. Liv Ullmann, honorary chair of the Women’s Commission, was the keynote speaker for the event. “There are not so many saints among us anymore,” she said. “But with the horrible brutality in every corner of the world, the martyrs are created every day. Everywhere.”
Refugee Women as Partners in Protection

Too often refugee women are overlooked as partners in humanitarian programming and peace initiatives, despite their strength and skills. The Women’s Commission is addressing this failure by pressing for refugee women and girls to be included in program planning and implementation at all stages of a crisis. With “Protection Partners” in key sites around the globe, the Women’s Commission is modeling how this can be achieved.

Protection partners in Sierra Leone and Afghanistan monitor and investigate rights abuses against refugee, returnee and internally displaced women, children and adolescents. They advocate with local implementing agencies, governments and other actors, to find ways to better identify, protect and support these populations. The Women’s Commission’s New York and Washington, D.C. offices use their findings to advocate on policy and programs.

Sierra Leone

The Women’s Commission’s protection partner, Binta Mansaray, assessed the participation of internally displaced women in Sierra Leone’s elections in May 2002 and issued a report, Voting for Peace, Survival and Self-Reliance: Internally Displaced Women go to the Polls in Sierra Leone, highlighting the reasons women voted. Ms Mansaray raised the issue of girl soldiers and women and girls abducted by rebels during the war. She pressed the United Nations and other organizations to provide more assistance and respond to the plight of women and girls with more urgency.

Afghanistan

The Women’s Commission’s Asia protection partner, based in Peshawar, Pakistan, works with Afghan refugees in Pakistan and returnees in Afghanistan, as well as with local refugee women’s organizations, monitoring conditions and providing technical assistance.

SUPPORTING THE WORK OF LOCAL WOMEN’S GROUPS IN AFGHANISTAN

The Afghan Women’s Fund, developed by the Women’s Commission to support Afghan women’s groups in Pakistan and Afghanistan, has disbursed more than $100,000. Recipients include several organizations formerly based in Pakistan and now registered with the Afghan government that provide literacy classes, tailoring and other training to women in Kabul. The Fund also supports smaller, fledgling programs in Afghanistan, and continues to support assistance to refugee women and girls in Pakistan.

“I never knew how to even hold a pencil. Now, after literacy training, I know how to hold my pen — but can also read and write... My family received a wedding invitation with my name included; my husband didn’t tell me that I was invited. Since I could read the paper, I knew I could go.”

- Refugee student in Zenday literacy class

The Afghan Women Welfare Department is using its grant for literacy training for Afghan refugee women and girls. The training includes basic hygiene and discussions on women’s rights.
Field missions

In 2002, the Women’s Commission undertook missions to Jordan and the West Bank, Pakistan and Afghanistan, Haiti and the Dominican Republic, and Jordan and Syria. The delegations found major protection gaps in every site:

☆ **In Jordan and the West Bank** refugee children and adolescents, especially girls, lacked sound education. Mobility restrictions severely hindered access to humanitarian assistance and emergency medical care, particularly for pregnant women. In Jordan, these restrictions prevented Iraqi women from leaving the country unaccompanied. Iraqi children were being forcefully recruited into military youth groups. Asylum seekers in Jordan faced numerous protection concerns.

☆ **Gender-based violence, particularly early marriage and bartering sex for food, remained a serious problem in Pakistan and Afghanistan.** Pakistan-based Afghan women’s groups were strained as they attempted to continue programs in Pakistan, and start or expand operations in Afghanistan.

☆ **Haitians** are witnessing the collapse of their country’s nascent democracy as political violence and human rights abuses escalate. The Women’s Commission made recommendations to the U.S. and Dominican governments and UNHCR to take measures to protect Haitian refugees and to not force them to return and face further human rights violations.

☆ **Following an assessment of the needs of Iraqi refugee women and children in Jordan and Syria by the Women’s Commission’s emergency obstetric technical adviser, the UN Population Fund (UNFPA) developed a project to train its staff and their national counterparts on implementation of the reproductive health Minimum Initial Service Package (MISP) in Jordan, Syria, Turkey, Iran and Iraq.**

The Women’s Commission used the findings from delegation visits as the basis of advocacy with the U.S. government, the United Nations, humanitarian agencies and national and local actors.

**UNHCR assessment reveals achievements and gaps**

The Women’s Commission released its in-depth assessment of implementation of the UNHCR’s policy and guidelines on the protection of refugee women. Major achievements have been made in the areas of policy development, including guidelines, training materials and innovative programming. However, the security and safety of refugee women and girls continue to be threatened because of inadequate implementation of the policies, lack of resources and lack of accountability. The assessment is to be used as a tool to stimulate positive change and sustained advocacy to promote adoption of the recommendations and advance the principles of refugee protection that they represent.

The assessment and mission reports can be read at [www.womenscommission.org](http://www.womenscommission.org)
Children and Adolescents

“All cultures recognize adolescence as a highly significant period in which young people learn future roles and incorporate the values and norms of their societies.”
- Impact of Armed Conflict on Children, by Graça Machel, former Minister of Education in Mozambique

The special needs of young refugee children have been recognized and addressed, to a greater or lesser extent, for some time. However, the rights and needs of adolescents have only recently begun to be acknowledged, largely due to the Women’s Commission’s report in 2000, Untapped Potential, Adolescents Affected by Armed Conflict.

Adolescents in Sierra Leone identify problems and propose solutions

In the third of a series of four adolescent-led research studies, Women’s Commission staff spent many weeks in Sierra Leone training war-affected adolescents to design and lead research to identify solutions to the violence, poverty and instability they face. Fifty-six adolescent researchers interviewed 800 of their peers and adults to identify the key needs and concerns of young people.

Their main findings:

☆ Serious gaps exist in programming and policies targeting youth populations in post-war reconstruction efforts.
☆ Young people feel marginalized from decision-making that affects their lives, and reconstruction activities are not adequately addressing their concerns.
☆ Lack of educational opportunities, lack of health care and poverty are their most urgent concerns.
☆ Girls associated with the fighting forces were largely left out of the demobilization process.
☆ Sexual exploitation is rampant.

Follow-up advocacy, based on the report Precious Resources: Adolescents in the Reconstruction of Sierra Leone, included meetings in Sierra Leone with the government minister for youth, UN officials, representatives from local and international organizations, and local communities. Four of the adolescent researchers undertook two weeks of advocacy in New York and Washington, D.C., meeting with high-level government and United Nations officials, as well as members of the news media.
Continued advocacy on behalf of adolescents in northern Uganda

The Women’s Commission continued advocacy to promote education, peace and security in northern Uganda and to secure the release of children abducted by the rebel group the Lord’s Resistance Army.

Highlighting risks faced by urban Afghan refugee youth

In the months immediately following the U.S.-led war in Afghanistan, the Women’s Commission investigated the situation of Afghan refugee children and adolescents who fled to urban areas in Pakistan. Thousands of young Afghan refugees were forced into harmful child labor and many were left vulnerable to early marriage and sexual abuse. The Women’s Commission’s report, Fending for Themselves: Afghan Refugee Children and Adolescents Working in Urban Pakistan, was used as an advocacy tool to ensure these most vulnerable young people receive care and protection.

Education initiative benefits war-affected adolescents

The Children and Adolescents Project’s research study in northern Uganda and subsequent advocacy efforts have resulted in an important education initiative for adolescents in the region. The Acholi Education Initiative (AEI), initiated in December 2002 with support from the Royal Danish Embassy, is responding to the dearth of education for adolescents highlighted in the Women’s Commission’s 2001 report, Against All Odds: Surviving the War on Adolescents.

AEI will focus on a scholarship program supporting secondary education, including human rights education and conflict management, for 200 war-affected adolescents, particularly girls.

Adolescent researchers and youth leaders who participated in the Women’s Commission study have helped to develop this initiative and sit on the project’s steering committee.
**Watchlist on children and armed conflict**

The Women’s Commission spearheaded the creation of a new NGO network, the Watchlist on Children and Armed Conflict. The Watchlist, which was launched during the United Nations Special Session on Children in May 2002, monitors and reports on violations of the rights of war-affected children and urges action by the United Nations, governments and other policy makers. Its comprehensive reports, available at www.watchlist.org, aim to move the international community from words to action. The Watchlist influenced the UN Security Council to request the Secretary-General to include threats to the security and rights of children as a special section in all analyses of specific armed conflicts.

**Global survey on education in emergencies**

To date there is no comprehensive picture of how many children in refugee settings and war zones have access to education. All that is known is that millions are deprived of education as schools are bombed, teachers are targeted and violence disrupts lives. The Women’s Commission continued to collect and refine information on emergency education programs of UN agencies and NGOs for a global survey of education programs. The survey will improve documentation so that policy makers have better information and can make greater commitments to fulfilling the right of all children to education.

**Collaborating to protect refugee children and adolescents**

The Commission continued to chair the NGO Committee on UNICEF sub-working group on children in armed conflict, organizing monthly meetings, developing and maintaining contacts for the group, following up with members and others and participating in conferences and meetings for the group. The Women’s Commission represented the working group on the steering committee of the NGO working group.

**UN special session on children**

During the UN Special Session on Children the Women’s Commission organized Creative Expressions — a day of performances by adolescents and youth groups from around the world, who communicated their experiences in war and their commitment to peace through various art forms.
The Women’s Commission’s reproductive health project works to ensure greater access to comprehensive reproductive health care for refugee women, men and adolescents.

Providing support to Afghan refugees

The Women’s Commission placed a reproductive health focal point in Pakistan to assess the reproductive health services available to Afghan refugees and returnees and to provide technical support for local NGOs.

Her advocacy resulted in the revitalization of the reproductive health working group, which comprises international, national and local agencies, and works to improve technical support, monitoring and supervision of reproductive health services in Pakistan. She also developed, translated and widely disseminated reproductive health field tools.

Addressing the critical areas of reproductive health

Working to prevent gender-based violence

☆ The Reproductive Health for Refugees Consortium (RHRC) released *If Not Now, When? Addressing Gender-Based Violence in Refugee, Internally Displaced and Post Conflict Settings.*

☆ A briefing for Congressional staff and representatives from the U.S. government and NGOs resulted in draft legislation to increase the protection of women and children in armed conflict.

☆ The gender-based violence (GBV) research officer developed and field-tested a comprehensive resource to facilitate standardized GBV data collection and programming in humanitarian settings.

Responding to HIV/AIDS

☆ The reproductive health project director chaired a training and planning meeting for a project to reduce HIV/AIDS transmission and improve reproductive health practices for internally displaced populations in southern Sudan.

☆ The Women’s Commission created a field-friendly tool, *Refugees and AIDS: What should the humanitarian community do?*, to provide guidance and mobilize humanitarian actors to address HIV/AIDS. The booklet was added to the World Health Organization’s Emergency Library Kit.

**Peer Education Helps Prevent Rape**

Massa, 18, lives in a village in Liberia. One day on her way back home from a kickball game sponsored by a local NGO, she and her two friends met three boys, who expressed their desire to have sex with the girls. Massa’s friends became furious and wanted to fight the boys. Massa calmed them down and told the boys that she understood they were in love, but since raping does not show love, they could make better plans for another day. The boys accepted and wanted to know Massa’s plans.

As she had learned from the NGO peer educators, Massa explained some of the consequences of rape. She stressed the importance of using condoms and the agreement of both partners before sex. The boys were referred for peer counseling and later joined the NGO’s football team.
**SAVING MOTHERS AND BABIES**

At the Mae Tao Clinic in Thailand, a comprehensive reproductive health facility was constructed, equipped and supplied with essential drugs and medicines. Improved facilities, staff training and technical assistance have improved the skills and confidence of health staff to handle emergency obstetric care cases effectively, preventing critical delays in life-saving care.

“Ma Khin Wah was admitted to the Mae Tao Clinic exhausted after laboring all night — she was fully dilated and had been pushing for four hours before her arrival. She had a cord of fabric wrapped around her waist at the uterus and a traditional birth attendant had made an incision in an attempt to deliver the baby. … As trained volunteer medic Naw Dah examined Ma Khin Wah, I considered the circumstances and began preparing paperwork for a referral to the district hospital. I was dumbstruck with awe as the medic skillfully managed the delivery of a healthy baby.”

*Julie Price, volunteer labor and delivery nurse, Mae Tao Clinic.*

**Saving lives with emergency contraception**

The Women’s Commission developed *Emergency Contraception for Conflict-affected Settings: A Reproductive Health for Refugees Consortium Distance-learning Module.* The Women’s Commission will provide small grants and trainings to local and international organizations for emergency contraception project implementation.

**Averting maternal death and disability**

The Women’s Commission manages an emergency obstetric technical adviser who provides assistance to RHRC project sites in nine countries, reaching more than 30,000 women from war-affected populations.

**Addressing the critical reproductive health needs of adolescents**

Using the financial resources provided by the Eleanor Bellows Pillsbury Fund (EBP Fund), in 2002 the Women’s Commission awarded grants to 10 local and international organizations in seven countries, reaching more than 12,000 adolescents through activities such as peer education, HIV/AIDS awareness raising and construction of youth-friendly centers.

**Reproductive health for refugees consortium**

The Women’s Commission continues to coordinate the seven-member Reproductive Health for Refugees Consortium (RHRC).

More on RHRC activities can be found at www.rhrc.org.
Media


Events

Celebrating the peacemakers

At the May Voices of Courage awards luncheon in New York the Women’s Commission honored Julia Resnitsky, 16, an Israeli; Bushra Jawabri, 20, a Palestinian; Zejneba Sarajlic, a Bosniak Muslim; and Stanojka Avramovic, a Bosnian Serb, for their roles as peacemakers. The keynote speaker, Anna Quindlen, said, “Finally, you cannot call yourself a human being if you think of all those lost and wandering people and are not moved to do something.” More than 400 people attended the event, which raised over $250,000 for Women’s Commission programs. The honorees’ speeches and Anna Quindlen’s remarks are available at www.womenscommission.org.

Necessary Targets

In October, the Women’s Commission was one of three beneficiaries of a fundraiser featuring a reading of Eve Ensler’s play, Necessary Targets, at the Wilshire Theatre in Beverly Hills. Well-known actors, including Calista Flockhart, Kathy Bates, Julia Stiles, Julianna Margulies and Cloris Leachman participated in the reading.

Women’s Commission honors founder

In December, 140 people gathered in New York to celebrate the energy, leadership and accomplishments of Women’s Commission founder Catherine O’Neill. The evening featured tributes, a special video created by board member Jurate Kazickas and a rendition of When Irish Eyes are Smiling.

The event raised over $80,000 for the Women’s Commission’s Catherine O’Neill Fund, which provides grants to refugee women’s groups undertaking a wide range of activities.
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Mary Diaz
Executive Director

Dr. Ouahiba Sakani Afzal
Reproductive Health Focal Point for Pakistan/Afghanistan

Shogufa Alpar
Administrative Aide

Philip Amoah
Grants Specialist

Mary Jane Escobar-Collins
Office Manager

Julia Freedson
Watchlist on Children and Armed Conflict, Coordinator

Ramina Johal
Senior Coordinator, Participation and Protection Project

Ellen Jorgensens
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Julia Matthews
Project Manager, Reproductive Health Project

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Washington Liaison

Jeanne Ward
Gender-based Violence Research Officer

Wendy Young
Director, Government Relations and U.S. Programs

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Afghanistan

Maria Maria
Colombia

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In memoriam

In 2002 the Women’s Commission lost two friends — Sabrina Kassaman, protection partner in Pakistan from February to June 2002, and Zejneba Sarajlic, who was honored at the 2002 Voices of Courage luncheon. Both made great contributions to the lives of refugees and both are sorely missed.

The Women’s Commission would like to thank the many volunteers, interns and consultants who worked with it in 2002.
ANNUAL REPORT FOR FISCAL YEAR 2002

The following is a summary of the financial operations of the Women's Commission for Refugee Women and Children for fiscal year 2002 (October 1, 2001 - September 30, 2002). This summary is based upon figures from the accounts and records prepared by the International Rescue Committee, which is classified as a tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code and is thus qualified for charitable contribution deductions. An independent audit of IRC's accounts, including those of the Women's Commission, is available upon request.

Revenues 2001 2002

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Expenses

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Excess of revenue over expenses 8,605 667,837

Beginning fund balance 1,458,956 1,467,561

Ending fund balance 1,467,561 2,135,398

Notes:
(1) Total Individual Contributions ($912,473) for FY2002 includes all the individual contributions to the Eleanor Bellows Pillsbury Fund and the Afghan Women's Fund.
(2) The total revenue of $4,662,581 for FY 2002 includes $480,833 in multi-year grants received in FY 2002 but restricted for future project use.
(3) A total of $1,490,342 of the Reproductive Health expenses were in subgrants to Consortium members and local organizations.
(4) The ending fund balance FY 2002 includes a total of $184,217 from the Founders’ (Endowment) Fund, $685,278 from individual donations and special events, $1,265,903 from various foundations and private grants. These balances are designated for specific projects' use in future years.

* Total revenue and expenses from Eleanor Bellows Pillsbury Fund for FY2002 amounted to $110,564 and $62,265 respectively.
DONORS FOR FISCAL YEAR 2002
October 1, 2001 to September 30, 2002 ($500 and up)

85 Broads
American Cathedral in Paris
American Friends Service Committee
The Andrew W. Mellon Foundation
The Ankeny Family Fund of the Minneapolis Foundation
The Bank of New York
Blue Oak Foundation
Canadian Government, Department of Foreign Affairs and International Trade
The Canadian International Development Agency
Castilleja School
The Church of the Redeemer
The Community Foundation, National Capital Region
Clifford, Chance, Rogers & Wells
Compton Foundation, Inc.
Council on Foreign Relations
The Deborah & Ned Stiles Fund
Dorr Design Associates
The Dye-Knopf Fund of the Minneapolis Foundation
Evercore Partners
The Faye and Mike Richardson Charitable Trust
The Felix and Elizabeth Rohatyn Foundation
Ferndale Foundation
The First Congregational Church of Old Lyme
The Ford Foundation
Friedman & Larosa, Inc.
Goldberg/Nash Family Foundation
The Greenpoint Foundation
The Hennepin Pillsbury Fund of the Minneapolis Foundation
Hogan & Hartson, LLP
The Howard Bayne Fund
The Howe Family Fund
J.M. Kaplan Fund, Inc.
The John D. and Catherine T. MacArthur Foundation
John Herrick Jackson Memorial Foundation
Jonathan Rose & Company
Joyce Mertz Gilmore Foundation
JP Morgan Chase & Co.
Karma Foundation
King’s Foundation
Latham & Watkins, LLP
The Lizabeth & Frank Newman Charitable Foundation
The Marion Foundation
Metropolitan Philanthropic Foundation
The Moriah Fund
The New York Community Trust
Open Society Institute
Orrick, Herrington & Sutcliffe, LLP
Patricia Evert Productions
Prospect Creek Foundation
Quinn Fable Advertising
Reebok Human Rights Foundation
Richards, Spears, Kibbe & Orbe, LLP
Robert & Joyce Menschel Foundation
Roy L. Reardon Foundation
Salisbury Community Foundation, Inc.
Scaler Foundation, Inc.
School Sisters of Notre Dame
Sinkin Valls
Spiritus Christi Church
Susan A. and Donald P. Babson Foundation
Third World Handcrafts Shoppe
Tupelo Capital Management
United Nations Development Fund for Women
United Nations High Commissioner for Refugees
United Nations Population Fund
United States Department of State, Bureau of Population, Refugees and Migration
USAID, Office of Foreign Disaster Assistance
V-Day
Vanguard Charitable Endowment Program
West End Collegiate Church
The Whitehead Foundation
The William and Flora Hewlett Foundation
Women's College Scholarship Club

How you can help
The plight of the world’s 34 million refugees is overwhelming. The numbers are impossible to grasp. But through your support of the Women’s Commission for Refugee Women and Children, you have shown the world that refugees are not anonymous victims — that they are resilient, courageous and determined.

A Women’s Commission donor from Maine wrote:
“Although my neighbors and I cannot make large gifts, we know that by our donations — of any size — we are sending others to do in our stead what we cannot do on our own. As supporters of the Women’s Commission, we send others to speak for us in Washington, at the UN, in refugee camps. If we all contribute our ‘drops,’ the buckets will fill.”

Individual Contributions
For information on making individual donations, including stock gifts, please contact Ellen Jorgensen, director of administration and resource management, at 212. 551. 3115 or ellen@womenscommission.org. You can also visit our website at www.womenscommission.org.

Send your tax-deductible contributions to:
Women’s Commission for Refugee Women and Children
122 East 42nd Street, 12th Floor
New York, NY 10168-1289

Planned Gifts
Providing for the Women’s Commission for Refugee Women and Children in your estate will enhance our ability to provide a voice for refugee women and children for years to come.

You can remember the Women’s Commission for Refugee Women and Children in your will.

Or you can name the Women’s Commission as a beneficiary of your life insurance, living trust or qualified retirement plan. The legal designation is Women’s Commission for Refugee Women and Children/International Rescue Committee, Inc., a New York charitable corporation located at 122 East 42nd Street, 12th Floor, New York, NY 10168-1289.

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Women's Commission for Refugee Women and Children
International Rescue Committee
122 East 42nd Street, 12th Floor
New York, NY 10168-1289
Tel. 212. 551. 3088/3111 Fax. 212. 551. 3180
wcrwc@womenscommission.org
www.womenscommission.org

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